**Project Title**: **“Improving Response Capacities to terrorism in Peacekeeping theatres in Africa”**

**Project Number:**

**Implementing Partner: Kofi Annan International Peace Keeping Training Center (KAIPTC)**

**Start Date:**  **End Date:** **PAC Meeting date:**

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| **Brief Description** |
| There is an observable rise in the number of peacekeepers killed by terrorists in Mali since 2013. For example, a report by Aljazeera news network quoting the United Nations indicate that 146 peacekeepers have been killed by terror attacks in Mali alone since 2013[[1]](#footnote-2), raising questions about the levels of preparedness of African peacekeepers for terrorism prevention.  Against the above background, police/troop contributing countries (P/TCCs) have been pressing the UN for authorization to respond to terror attacks in equal measure. However, the UN’s response has been that of caution – i.e. rather establishing transnational crime and counter-terrorism units in the respective theatres. While acknowledging some of the efforts by the P/TCCs to prevent the killing of their peacekeepers in the field, questions remain as to what more P/TCCs can do on their own to prevent mass killings of peacekeepers in international peace support operations. One clear area that the P/TCCs could focus attention on is to review their respective pre-deployment training packages for their peacekeepers to ensure that appropriate training on terrorism prevention is given to peacekeepers prior to deployment.  Furthermore, the ability of terrorists and terror groups to use countries that host international peacekeeping operation such as Mali to launch attacks on neighbouring countries such as Burkina Faso and Niger, calls for more attention towards capacity development to prevent more killings of peacekeepers in their line of duty. That way, peacekeepers can also help contain the spread of terrorism in West Africa. This project seeks to improve the technical skills of African peacekeepers in preserving themselves against terror attacks through research and training, focusing on the following P/TCCs - **Togo, Guinea, Mali, Niger, Burkina Faso, Ghana, Nigeria and Senegal.**  The project will:   * 1. Produce a scoping study report on terrorism-related training gaps for P/TCCs participating in the project’   2. Produce a guide for developing/strengthening counter-terrorism component of the pre-deployment training of peacekeepers by the participating Police/Troop Contributing Countries (P/TCCs); and   3. Train up to 100 personnel from the training units of the participating P/TCCs towards refining their respective training content for their peacekeepers. |

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| **Total resources required:** | 500,000 | |
| **Total resources allocated:** | 500,000 | |
| **UNDP TRAC:** |  |
| **Donor:** | 500,000 |
| **Donor:** |  |
| **Government:** |  |
| **In-Kind:** |  |
| **Unfunded:** |  | |

Agreed by (signatures):

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| --- | --- | --- |
| Government | UNDP | Implementing Partner |
| Ministry of Finance  Print Name: | Country Director  Print Name: | KAIPTC  Print Name: |
| Date: | Date: | Date: |

# Development Challenge

There is an observable rise in the number of peacekeepers killed by terrorists in Mali since 2013. One report by Aljazeera news network quoting United Nations indicate that 146 peacekeepers have been killed by terror attacks in Mali alone since 2013 , By June 2016, one report put the number of such deaths at 60. More peacekeepers were killed in 2017raising questions about the levels of preparedness of African peacekeepers for terrorism prevention. Against the above background, police/troop contributing countries (P/TCCs) have been pressing the UN for authorization to respond to terror attacks in equal measure. However, the UN’s response has been that of caution – i.e. rather establishing transnational crime and counter-terrorism units in the respective theatres.

International peacekeeping, however, remains a critical framework for managing conflicts and thereby, bringing about peace and political stability in post-conflict countries. Measures to protect and preserve the lives of peacekeepers, therefore, constitutes a critical component in efforts to sustain the global vehicle through which post-conflict peace and stability is delivered.

One clear area that the P/TCCs could focus attention on is to review their respective pre-deployment training packages for their peacekeepers to ensure that appropriate training on terrorism prevention is given to peacekeepers prior to deployment.

The **objective** of this Project is to contribute to enhancing the operational effectiveness of peacekeepers in Africa against terror attacks through research and training. In that regard, this Project seeks to examine existing training content of the selected police/troop contributing countries in Africa with the aim of strengthening their respective counter-terrorism components of their training packages for peacekeepers.

The project focuses on providing capacity development training for preventing terrorism-related killings of peacekeepers in Africa focusing on the following eight (8) Police/Troop Contributing Countries (P/TCCs): **Togo, Guinea, Mali, Niger, Burkina Faso, Ghana, Nigeria and Senegal.**

These countries have been active in responding to international calls for peacekeepers to help bring about political stability to countries affected by conflicts. These countries, therefore, constitute a set of critical actors that play various roles in international peacekeeping.

In pursuit of the project objectives, , the project will capture changing trends and the complexities of the peacekeeping environment in Africa through research. The findings will be developed into a guide for reviewing the respective training regimes of the above-mentioned P/TCCs in Africa. The guide will then be used to develop a training course to train 100 personnel from the training units of the above-mentioned P/TCCs on how to train in counter-terrorism as well as encourage them to incorporate the guide into their own pre-deployment training programmes. Additionally, the findings would be used to produce a policy brief that could inform related policies of the UN, ECOWAS and governments in Africa. The training will be conducted in three (3) separate training sessions (i.e. one (1) for the UN mission in Mali and two (2) at the KAIPTC for the P/TCCs already mentioned. Finally, the project will use the guide to enhance the content of counter-terrorism training programmes at the KAIPTC which is offered to a wider regional policy and practitioner audience.

Given the sensitive nature of the issue of terrorism, the Project will work with the Regional Security and Peacekeeping Directorate at the Commission of the Economic Community of West African States (ECOWAS) to convene a kick-off policy level seminar of all the participating countries prior to the research and training phases of the project.

1. In addition, the Project will produce regular narratives and financial reports including interim and final reports guided by the United Nations Development Programme (UNDP) regulations.
2. Furthermore, it will subject itself to financial audit and conduct an end of project evaluation. Finally, any unspent funds shall be managed within the framework of the Japan UNDP partnership agreement as before.

# Results and Partnerships

***Expected Results***

The project expects to deliver the following **outputs**:

1. Status report on terrorism prevention training for peacekeepers produced from convening a regional policy level seminar on the status of terrorism prevention training for peacekeepers in Africa to dialogue with security policy actors in the P/TCCs towards their cooperation with the project.
2. A report on terrorism prevention components of P/TCCs pre-deployment training produced.
3. Tools kits for preventing terrorism for peacekeepers developed. A guide and policy brief for strengthening terrorism prevention component of the pre-deployment training of peacekeepers of P/TCCs produced.
4. One course design workshop conducted after TOT manual and tools on P/TCCs in terrorism prevention developed
5. Skills, knowledge and expertise of 100 personnel from the training units of the participating P/TCCs improved.

The Project expects to deliver the following **outcomes**:

1. Contribute to reduced terrorism-related killing of peacekeepers in Africa;
2. Enhanced inter-operability in terrorism prevention in international peacekeeping theatres in Africa; and
3. Contribute to increased sub-regional confidence in peacekeepers and over-all political stability in hosting international peacekeeping operations in West Africa.

**Risks and Assumptions**

The design and implementation of this project is underpinned by the assumption that the sub-region will continue to enjoy relative peace and commitment by its heads of states to facilitate smooth implementation. External risks related to instability or violence extremism will be mitigated by the ECOWAS states.

To ensure sustainability, member states will be encouraged and guided where required to gradually incorporate The TOT concepts and tools that will be developed into their respective training curricula.

**PROJECT IMPLEMENTATION**

The project will be implemented, monitored and reported in line with UNDP programmes and operations procedures and policies. In line with the above, the project shall be subjected to one off financial audit by the UNDP and submit regular financial and narrative reports (e.g. mid-terms and final reports) to the UNDP. Surplus funds and project evaluation shall be managed within UNDP regulations.

The KAIPTC already organizes a course on Counter-Terrorism with a heavy emphasis on the ECOWAS counter-terrorism strategy. This project will utilize the content of these training packages in relation to the field reports on the review of the existing training packages of the P/TCCs. Indeed, working with its partners and stakeholders including the UNDP and ECOWAS, the KAIPTC will incorporate relevant portions of the 2013 ECOWAS counter-terrorism strategy and other related international best practices to suit the project objectives.

Furthermore, once the training package is developed, the project will:

1. Organize a two-week training course for 30 participants from the eight (8) participating countries in Ghana to promote a shared understanding of principles of terrorism prevention;
2. Organize an additional in-country training courses for 35 peacekeepers in Mali; and another 35 participants in Nigeria.
3. Develop training packages in English and translated into French. Where necessary, the courses will utilize simultaneous language interpretation to enable participants from Anglophone and Francophone countries to jointly access the courses.
4. Increase visibility for Japan in the sub – region and beyond- all project material, including the course material, shall bear the Japanese logo to showcase Japanese contribution to peace and stability in West Africa. Moreover, the project shall utilize technical expertise from Japan where available to highlight Japan’s technical contribution to the implementation of the project.
5. ***Stakeholder Engagement***

***Partners:*** The UNDP, the Government of Japan and the KAIPTC are the direct partners. Additionally, the governments and relevant agencies in the participating countries, ECOWAS and regional think tanks will be important stakeholders as they either benefit indirectly or offer important technical resources that could anchor the implementation of the project. As already indicated, the project will kick-off with a regional policy-level seminar which also constitutes a consultative mechanism aimed at unlocking cooperation at the operational level in the participating P/TCCs.

***Partnerships***

The Project will use its seminars, field research work and course design processes to assemble resource persons from other relevant organizations to shape the content of the courses. Where available, the KAIPTC will invite personnel from these organizations to join its facilitation team.

***Target Group:***The training phase of the Project will target Operational level staff (i.e. mid-career officials) from the Police, Gendarmerie and military. They will be nominated by their respective agencies to whom the KAIPTC will send formal letters of invitation on behalf of the project.

***Indirect beneficiaries***: The subordinates of the direct beneficiaries, their respective agencies and the mass of their national citizenry will be the indirect beneficiaries. These will benefit from the application of the knowledge gained from the courses by the direct beneficiaries.

***South-South and Triangular Cooperation***

The KAIPTC uses the adult-based learning methodology which assumes that trainees come to class with some levels of knowledge and experience. A South-south experience sharing will unfold in the context of country presentations on specific issues in class as well as the use of guest speakers. KAIPTC in partnership with UNDP will facilitate such initiative when identified.

***Knowledge***

Besides the end-of-project evaluation, the project will produce newsletters showcasing its activities in addition to course reports, regular reports such as quarterly reports and end-of-project report. The project will also use banners, name tags and logos of its partners including Japan for all its activities. Knowledge products of the project will also be uploaded on the UNDP website and that of KAIPTC for wider access.

# Project Management

***Cost Efficiency and Effectiveness***

The KAIPTC is already a credible provider of training, education and research on issues of peace and security in West Africa. Its standards are respected and it also enjoys regional and international goodwill. With over nine (9) years of implementing similar projects supported by the Government of Japan, the Centre is best placed to implement such a project from the perspectives of cost, quality and credibility.

***Project Management***

The project will be located under the Conflict Management Programme (CMP) at the Faculty of Academic Affairs and Research (FAAR) of the Kofi Annan International Peacekeeping Training Centre (KAIPTC). Over the years, the CMP has built fruitful working relations with the various national commissions for small arms in ECOWAS member-states. The Head of the CMP will be the project manager supported by one officer of the CMP. The two officials will constitute the project team at the KAIPTC. They will work with their counterpart programme officials at the UNDP Country office in Ghana who will also facilitate access to other UNDP country offices where necessary. Where courses are held outside Ghana, the KAIPTC will collaborate with the relevant commissions to ensure smooth organization of the courses. These commissions will be involved in the kick-off policy seminar.

# Results and Resources Framework

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| **Project title and Atlas Project Number:** | | | | |
| **OUTPUTS** | **OUTPUT INDICATORS[[2]](#footnote-3)** | **ACTIVITIES** | **ROLE OF PARTNERS** | INPUTS |
| **Output 1: Status report on terrorism prevention training for peacekeepers produced** | *Results indicator 1.1:* Number of **reports on terrorism prevention produced.**  *Results indicator 1.2***: Number of policy level seminars organized**  ***Data Source:***project proposal document, ECOWAS counter terrorism strategy, relevant UN documents  ***Baseline:*** Number of similar reports produced (0)  ***Target:*** one report on terrorism prevention for training peacekeepers. | -Develop concept notes and put in place needed logistical services for policy conference  -Produce a report after the seminar | ECOWAS to support and facilitate access to key officials in P/TCCs in West Africa | **$46,747.80**  *(Cost of flight, accommodation, meals, interpretation services, ground transportation, external resource persons $46,747.80x1=46,747.80)* |
| **Output 2: A report on terrorism prevention components of P/TCCs pre-deployment training produced** | ***Results indicator 2.1. Number of Sub-regional*** ***Terrorism Prevention report produced.***  Data source: Report of Output 1, ECOWAS counter-terrorism strategy, relevant UN documents, existing research work on terrorism prevention in peacekeeping theatres  **Baseline:** Number of scoping studies already conducted on terrorism (0)  ***Target:*** A comprehensive sub-regional report on Terrorism Prevention | Develop a concept note  Undertake desk research  Set up prior appointments in the field  Procure flight tickets  Conduct field interviews  Produce a composite report on countries | *National Commissions for Small Arms in the participating countries to liaise with the police, military and gendarmerie where applicable for the field interviews* | **$66,553.2**  *(cost of flight for two for seven countries, DSA, local research assistants and interpretation services where needed, ground transport and communications - $66,553.20x1=66,553.20)* |
| **Output 3: Tools kits for preventing terrorism for peacekeepers developed. (e.g. guide, curricular)** | ***Results indicator 3.1:*** Number of tools kits for preventing terriorism developed.  ***Data source:*** reports of outputs 1&2, existing courses on terrorism offered by KAIPTC, relevant documents of ECOWAS, AU and UN on terrorism prevention in peacekeeping theatres  ***Baseline:*** Number of similar course material produced and delivered by KAIPTC on counter-terrorism (2)  ***Target:*** Three (3) tools kits for preventing terrorism for peacekeepers | Review relevant training packages and material  Produce a guide for incorporating terrorism prevention issues into pre-deployment training packages of P/TCCs | *ECOWAS to support with access to critical documents* | *0.00* |
| **Output 4: One course design workshop conducted after TOT manual and tools on P/TCCs in terrorism prevention developed** | ***Results Indicator 4.1.* course design concept note produced**  *Data Source:* existing course packages of the KAIPTC, desk research; invitation letters to stakeholder organizations for release of experts  ***Baseline:*** *Two (2) terrorism-related courses exist*  ***Target****: three (3) course packages on terrorism prevention* | 1.1. Develop course design workshop concept  1.2. prepare contracts for three subject matter experts who would prepare additional modules  1.3 organize one course design workshop  1.4 compile course presentations and reference material | The project will assemble subject matter experts from national and regional partners including the UNDP and Japan to support the course design process | ***10,000.00***  *One Course design workshop including flight and accommodation for 6 regional subject-matter experts (10,000.00)* |
| **Output 5: Skills, knowledge and expertise of 100 personnel from the training units of the participating P/TCCs improved.** | ***Results Indicator 5.1. Number of capacity development training courses organised***  ***Data Source****:* Course concept notes and post-course reports available. Record of course proceedings  *Frequency:* two times in 2018 based on agreed time slots; and additional course in 2019  ***Baseline****: 125 personnel trained terrorism-related courses for regional peacekeepers and policy makers since 2014*  ***Target****: 225* West African trainers in P/TCCs will be trained | 2.1 organize a-two-week terrorism prevention course at the KAIPTC for 30 participants from 8 countries  2.2 Organize two (2) 7-day terrorism prevention courses 35 participants in Mali; and 35 participants in Nigeria |  | ***219,623.8***  Two-weeks course at KAIPTC (flight, accommodation, consultancy fees, meals; language interpretation– 105,000.00)  Two 7-day courses in Mali and Nigeria – (57,311.90x2 =114,623.80) |
| **Output 6: Project governance -**  **Project Management personnel costs, visibility,**  **M&E, Sustainability, communication, administration and visibility** | ***Results Indicator 6.1.*** project implementation; narrative reports produced; project work plan; monitoring and risk plans produced; terms of reference for manager and officer produced; | Project implementation; narrative reports produced; project work plan; monitoring and risk plans produced; terms of reference for manager and officer produced; | *To be consulted* | **$72,000.00**  *Cost of one Project Manager (3,500x12=42,000.0)*  *Cost of one project officer (2,500.00x12=30,000)* |
| ***Design a sustainability plan including periodic engagement with participating countries, UNDP staff, and Japanese officials;***  ***Develop a communications plan that also ensures the visibility of the Government of Japan***  ***for the project*** | Implement communications plan;  Produce banners and name tags with partners’ logo for courses; procure relevant equipment such as laptops.  Undertake in-country consultations with participating countries;  Support to KAIPTC to ensure adequate administrative and clerical support to the project;  Organize two planning meeting for project partners | *As above* | ***$43,000.00***  *Communication plan ($3,000.00)*  *Administrative support to KAIPTC – office maintenance, steering committee meeting, equipment and stationery, photocopying, support staff costs (30,000.00)*  *Project monitoring and evaluation (10,000)* |
| **Sub-total** | | | | ***$457.924.80*** |
| **Audit** |  |  |  | *5,000.00* |
| **UNDP statutory (8%)** |  |  |  | *37,075.20* |
| **Total** | | | | ***$500,000.00*** |

1. Please see: http://www.aljazeera.com/news/2017/11/peacekeepers-killed-mali-attacks-171125140442660.html [↑](#footnote-ref-2)
2. It is recommended that projects use output indicators from the Strategic Plan, as relevant, in addition to project-specific results indicators [↑](#footnote-ref-3)